

BREYER, J., dissenting

SUPREME COURT OF THE UNITED STATES

WILLIAM D. ELLEDGE v. FLORIDA

ON PETITION FOR WRIT OF CERTIORARI TO THE SUPREME
COURT OF FLORIDA

No. 98-5410. Decided October 13, 1998

The petition for a writ of certiorari is denied.

JUSTICE BREYER, dissenting.

The petitioner in this case has spent more than 23 years in prison under sentence of death. His claim—that the Constitution forbids his execution after a delay of this length—is a serious one.

The Eighth Amendment forbids punishments that are “cruel” and “unusual.” Twenty-three years under sentence of death is unusual—whether one takes as a measuring rod current practice or the practice in this country and in England at the time our Constitution was written. See, e.g., P. Mackay, *Hanging in the Balance: The Anti-Capital Punishment Movement in New York State, 1776–1861*, p. 17 (1982) (executions took place soon after sentencing in 18th century New York); *Pratt v. Attorney Gen. of Jamaica*, [1994] 2 App. Cas. 1, 17 (P. C. 1993) (same in United Kingdom); see also T. Jefferson, *A Bill for Proportioning Crimes and Punishments* (1779), reprinted in *The Complete Jefferson* 90, 95 (S. Padover ed. 1943); 2 *Papers of John Marshall* 207–209 (C. Cullen & H. Johnson eds. 1977) (petition seeking commutation of a death sentence in part because of lengthy 5-month delay).

Moreover, petitioner argues forcefully that his execution would be especially “cruel.” Not only has he, in prison, faced the threat of death for nearly a generation, but he has experienced that delay because of the State’s own faulty procedures and not because of frivolous appeals on his own part. His three successful appeals account for

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18 of the 23 years of delay. A fourth appeal accounts for the remaining 5 years—which appeal, though ultimately unsuccessful, left the Florida Supreme Court divided 4–2. 706 So. 2d 1340 (1997); see Brief in Opposition 12 (conceding that “[a]ll delays were a result of [petitioner’s] ‘successful litigation’ in the appellate courts of Florida and the federal system”).

As JUSTICE STEVENS has previously pointed out, executions carried out after delays of this magnitude may prove particularly cruel. *Lackey v. Texas*, 514 U. S. 1045 (1995) (STEVENS, J., respecting denial of certiorari). After such a delay, an execution may well cease to serve the legitimate penological purposes that otherwise provide a necessary constitutional justification for the death penalty. *Ibid.* Moreover, British jurists have suggested that the Bill of Rights of 1689, a document relevant to the interpretation of our own Constitution, may forbid, as cruel and unusual, significantly lesser delays. *Riley v. Attorney Gen. of Jamaica*, [1983] 1 App. Cas. 719, 734–735 (P. C. 1982) (Lord Scarman, joined by Lord Brightman, dissenting). See generally *Harmelin v. Michigan*, 501 U. S. 957, 966–967 (1991) (SCALIA, J., concurring in judgment) (on the relevance of the 1689 Bill of Rights to the interpretation of our own Constitution).

Finally, a reasoned answer to the “delay” question could help to ease the practical anomaly created when foreign courts refuse to extradite capital defendants to America for fear of undue delay in execution. See *Soering v. United Kingdom*, 11 Eur. H. R. Rep. 439 (1989) (holding that the extradition of a capital defendant to America would be a violation of Article 3 of the European Convention on Human Rights, primarily because of the risk of delay before execution).

For these reasons, and for the additional reasons set forth by JUSTICE STEVENS in *Lackey*, *supra*, I would grant the petition for certiorari.